



Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs

First Quarter Fiscal Year 2025-26
(July, August, September)

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Director



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The Agency for Persons with Disabilities (APD) supports individuals with disabilities and their families in living, learning, and working within their communities by creating multiple pathways to possibilities. APD provides a variety of social, medical, behavior, residential, and therapeutic services to Floridians with developmental disabilities. The eligibility criteria are identified in Florida Statutes and rules and includes Floridians who are diagnosed with severe forms of autism, cerebral palsy, spina bifida, intellectual disabilities, Down syndrome, Prader-Willi syndrome, and Phelan-McDermid syndrome. Individuals eligible for APD services must be domiciled in Florida, be at least 3 years old, and have a diagnosed developmental disability that occurred before the age of 18.

Historical Overview

Since July 2013, APD has implemented the Developmental Disabilities Home and Community Based Services Individual budgeting waiver known as iBudget Florida waiver. This waiver provides services in community settings as an alternative for individuals who would otherwise meet the level of care of individuals served in Intermediate Care Facilities. As of September 1, 2025, the iBudget Florida waiver program currently has 36,268 Floridians enrolled and there are 20,789 individuals in a pre-enrollment category.

Applicants for iBudget Florida waiver services are individually reviewed for eligibility and need. Clients seeking iBudget Florida waiver enrollment are assigned a pre-enrollment category based on their individual circumstance per Section 393.065(5), Florida Statutes. A listing of pre-enrollment categories and their descriptions are as follows:

- Category 1: APD eligible clients who are in crisis situations as described in rule 65G-1.047 Florida Administrative Code. This includes individuals who are homeless, a danger to self or others, or their caregiver is unable to provide care and no other resources are available to meet these immediate needs.
- Category 2: APD eligible clients who have an open case in the child welfare system at the time of permanency or turning 18 while in the foster care system.
- Category 3: APD eligible clients in one of the following situations:
 - Caregiver has a documented condition that is expected to render the caregiver unable to provide care within the next 12 months and no alternate caregiver is available, but one is required.
 - Client is at substantial risk of incarceration or court commitment without supports.
 - Client has documented behaviors or physical needs that place them or their caregiver at risk of serious harm and other supports are not currently available to alleviate the situation.
 - Client is identified as ready for discharge within the next year from a state mental health hospital and requires a caregiver, but no caregiver is available, or caregiver is unable to provide the care needed.

- Category 4: APD eligible clients whose caregivers are 60 years of age or older, a caregiver is required, but no alternate caregiver is available.
- Category 5: APD eligible clients who are expected to graduate within the next 12 months from secondary school and need support to obtain a meaningful day activity, maintain competitive employment, or to pursue an accredited program of postsecondary education to which they have been accepted.
- Category 6: APD eligible clients who are 21 years of age or older who do not meet the criteria for category 1, category 2, category 3, category 4, or category 5.
- Category 7: APD eligible clients younger than 21 years of age who do not meet the criteria for category 1, category 2, category 3, or category 4.

Glossary of Terms Used in Report

APD - Agency for Persons with Disabilities

CDC+ Program - Consumer-Directed Care Plus Program

iBudget Waiver - Developmental Disabilities Individual Budgeting Home and Community Based Services Waiver

IFS - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0662(12), Florida Statutes.

“The agency shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Appropriations Committee or its successor, and the chair of the House Appropriations Committee or its successor which contain all of the following information:

- (a) The financial status of home and community-based services, including the number of enrolled individuals receiving services through one or more programs.
- (b) The number of individuals who have requested services and who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs under which the individual is receiving services.
- (c) The number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services.
- (d) The number of individuals who have requested services but who are receiving no services.
- (e) A frequency distribution indicating the length of time individuals have been waiting for services.
- (f) Information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits.”

1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled on the iBudget Florida waiver or enrolled in the CDC+ program through APD.

Table 1a: Waiver Enrollment and Payments *

	iBudget CDC		iBudget		All Waivers	
Month	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Jul-25	4,960	\$24,108,941	31,132	\$188,159,391	36,092	\$212,268,332
Aug-25	4,964	\$24,248,593	31,204	\$127,466,984	36,168	\$151,715,577
Sep-25	4,998	\$25,376,376	31,270	\$149,186,820	36,268	\$174,563,196

* Payments are reported in this table by month of payment rather than by month of service.

**As of the first day of the month.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2025.

Table 1b: Types of Services Received by Waiver-Enrolled Clients
by Month of Payment

Service Month	Client Counts by Service Category for Billed Services				
	iBudget CDC	iBudget	IFS	Room\Board	Client Total*
Jul-25	4,921	33,790	102	342	33,709
Aug-25	4,961	33,228	95	322	33,997
Sep-25	4,993	33,287	97	315	34,314

Note: *Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, iBudget waiver, CDC+, Individual Family Supports (IFS) and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2025.

Many iBudget Florida waiver enrollees receive other Medicaid State Plan services including, but not limited to, doctors' office visits, laboratory, pharmacy, and in/outpatient hospital services. Table 1c summarizes the number and percent of iBudget Florida waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Jul-25	36,092	16,282	45.11%
Aug-25	36,168	16,174	44.72%
Sep-25	36,268	15,860	43.73%

Note: Enrolled as of the first day of the month in which the services were received.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2025.

Table 1d: Clients Using iBudget Florida Waiver Services by Month of Service

Service Description	iBudget		
	Jul-25	Aug-25	Sep-25
Adult Dental Services	1	2	2
Behavior Analysis - Level 1	696	640	621
Behavior Analysis - Level 2	731	700	660
Behavior Analysis - Level 3	2,065	2,004	1,972
Behavior Analysis Assessment	44	32	31
Behavior Assistant Services	27	24	27
CDC Monthly Allowance	4,924	4,961	4,991
Consumable Medical Supplies	4,886	4,671	4,969
Dietitian Services	6	8	4
Durable Medical Equipment	65	49	53
Environmental Accessibility Adaptations	0	0	0
Environmental Accessibility Adaptations -- Assessment	21	7	9
Incontinence Supplies; All Types	8,300	8,012	8,482
Life Skills Development - Level 1 (Companion)	8,254	8,114	8,353
Life Skills Development - Level 2 (Supported Employment - Group)	66	61	62
Life Skills Development - Level 2 (Supported Employment - Individual)	803	727	761
Life Skills Development - Level 3 (ADT) - Facility Based	10,680	10,670	10,665
Life Skills Development Level 4-Prevocational	166	172	175

Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Jul-25	Aug-25	Sep-25
Occupational Therapy	276	255	237
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	0	0
Personal Emergency Response System - Service	20	18	22
Personal Supports	9,623	9,470	9,544
Physical Therapy	429	367	336
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	132	134	131
Residential Habilitation - Assisted Living Facility (month)	339	206	346
Residential Habilitation - Behavioral Focus (day)	1,995	1,208	1,991
Residential Habilitation - Intensive Behavior (day)	969	943	967
Residential Habilitation - Standard (day)	221	190	106
Residential Habilitation (month)	7,036	4,025	7,030
Residential or Skilled Nursing - LPN	130	123	123
Residential or Skilled Nursing - RN	9	9	6
Respiratory Therapy	56	60	37
Respiratory Therapy - Assessment	1	0	0
Respite (under 21 only)	511	505	483
Respite, Skilled	1	1	1
Special Medical Home Care	13	13	14
Specialized Mental Health Assessment	1	1	0
Specialized Mental Health Counseling	50	48	45
Speech Therapy	218	211	196
Speech Therapy - Assessment	3	1	1
Support Coordination	25,578	23,409	25,339
Support Coordination - CDC Consultant	3,775	3,618	3,867
Support Coordination (Enhanced)	1	1	0
Support Coordination (Limited)	1,573	1,367	1,466
Support Coordination (Limited) - CDC	425	430	417
Supported Living Coaching	2,444	2,262	2,318
Transportation - mile	40	33	33
Transportation - month	934	844	946
Transportation - trip	7,075	6,925	6,805
Unduplicated Client Count	33,694	33,973	34,298

Note: Based on historical payment patterns iBudget Florida waiver services are incomplete due to anticipated unsubmitted claims. *It is also important to note, clients typically use multiple services, as a result the client count captured above represents an unduplicated count.

Source: Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2025.

2. Services Received by Persons in Categories 3 – 7

Table 2a lists APD services received in July, August, and September 2025 by individuals who requested enrollment in the iBudget Florida waiver or the CDC+ program but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue (GR) and the Social Services Block Grant (SSBG). Individuals ages 22 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients in Categories 3 - 7 as of July 1, August 1, and September 1, 2025

	Service Month		
	Jul-25	Aug-25	Sep-25
Total Pre-Enrollment at Beginning of Month*	20,717	20,769	20,789
PAID SERVICE			
ADULT DAY TRAINING	138	129	102
BEHAVIOR ANALYSIS	0	0	0
COMMUNITY BASED EMPLOYMENT	5	5	2
DENTAL SERVICES	0	0	0
EMPLOYMENT ENHANCEMENT PROJECT	262	267	269
HOME ASSISTANCE	3	3	0
INTAKE, EVALUATION AND INTERPRETER SERVICES	2	0	1
LONG TERM RESIDENTIAL SERVICES	24	22	19
MEDICAL SERVICES	1	1	1
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SERVICES	5	5	2
PHYSICAL THERAPY	0	0	0
PSYCHOLOGICAL THERAPY	5	5	5
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SERVICES	3	3	4
RESPIRE CARE	0	0	0
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	0	0	0
SUPPORT COORDINATION	0	0	0
SUPPORTED LIVING	9	11	11
TRANSPORTATION	88	92	63
UNDUPLICATED TOTAL	439	440	406

Source: APD Databases as of November 1, 2025.

Table 2b provides client counts of people in pre-enrollment categories 3-7 who received APD services (see Table 2a) or Medicaid State Plan services. The APD services are provided with state GR and SSBG funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on clients in categories 3-7 who received neither APD services nor Medicaid State Plan services. Please note, some clients captured below are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients in Categories 3-7 as of the first of each month*

Row		Service Month		
		Jul-25	Aug-25	Sep-25
1	Total Count of Individuals in Categories 3-7 at Beginning of Month*	20,717	20,769	20,789
2	Client Count for APD Non-Medicaid Services	439	440	406
3	Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***	7,426	7,604	7,513
4	All Clients in Categories 3-7 Receiving Services**	7,736	7,902	7,820
5	Count Clients in Categories 3-7 Not Receiving Services	12,981	12,867	12,969
6	Percent of Clients in Categories 3-7 Not Receiving Services	62.66%	61.95%	62.38%

*Clients are counted only once regardless of the number of different services they received.

** Unduplicated count for the clients receiving Medicaid services or APD services or both.

***Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: APD Databases and the Florida Medicaid Management Information System (FMMIS) Data Warehouse as of November 1, 2025.

3. Waiver Enrollment in Fiscal Year 2025-2026

Table 3: New Waiver Enrollment for FY 2025-26

Month	Category 1	Category 2	Categories 3 - 5	*Other Enrolled	Total Enrolled
24-Oct	95	7	23	2	127
24-Nov	82	7	78	5	172
24-Dec	75	3	28	4	110
25-Jan	95	5	36	6	142
25-Feb	109	8	54	2	173
25-Mar	108	5	84	3	200
25-Apr	122	5	75	4	206
25-May	128	7	58	1	194
25-Jun	138	10	75	4	227
25-Jul	108	7	40	2	157
25-Aug	107	4	63	6	180
25-Sep	92	7	49	5	153
Total	1,259	75	663	44	2,041

*Other Enrolled category includes Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.

Source: APD Databases as of November 1, 2025.

4. Length of Time Spent in Pre-Enrollment Categories for iBudget Florida Waiver Services

Table 4 displays a frequency distribution of the length of time individuals remain in other pre-enrollment categories before receiving iBudget Florida waiver enrollment.

Table 4: Length of Time as of September 1, 2025

Length	Date Placed on Pre-Enrollment	Pre-Enrollment Clients	
		#	%
1 Year or Less	September 1, 2024 - August 31, 2025	2,055	9.9
1+ to 2 Years	September 1, 2023 - August 31, 2024	985	4.7
2+ to 3 Years	September 1, 2022 - August 31, 2023	1,006	4.8
3+ to 4 Years	September 1, 2021 - August 31, 2022	1,414	6.8
4+ to 5 Years	September 1, 2020 - August 31, 2021	921	4.4
5+ to 6 Years	September 1, 2019 - August 31, 2020	1,219	5.9
6+ to 7 Years	September 1, 2018 - August 31, 2019	1,028	4.9
7+ to 8 Years	September 1, 2017 - August 31, 2018	1,122	5.4
8+ to 9 Years	September 1, 2016 - August 31, 2017	1,074	5.2
9+ to 10 Years	September 1, 2015 - August 31, 2016	875	4.2
More than 10 Years	On or before August 31, 2015	9,090	43.7
Total Pre-Enrollment		20,789	100.0

Note: Individuals in Category 1 and Category 2 are immediately offered enrollment onto the iBudget Florida waiver. The counts above include 1,159 individuals who declined iBudget Florida waiver enrollment offers from FY 2013-14 through FY 2025-26 but must remain in a pre-enrollment category due to statutory requirements, and those who received other state assistance.

Source: APD Databases as of November 1, 2025.

5. Projected iBudget Florida Waiver Costs and Appropriations

Table 5 provides information concerning projected iBudget Florida waiver costs compared to the available appropriations and any projected surpluses or deficits in Fiscal Year 2025-26.

Table 5: Fiscal Year 2025-26 iBudget Florida Waiver Expenditures and Budget Forecast by Date of Payment General Revenue Only

	Actual Expenditures	AHCA Total As of 9/30/2025	AHCA Total with Actuals	2025-26 GAA & Supplemental Appropriations	Percent of Appropriation Remaining
Month	FY 2025/26	FY 2025/26	FY 2025/26	\$ 973,816,972	100.0%
2025 July	\$ 38,803,373	\$ 35,059,673	\$ 38,803,373	\$ 935,013,599	96.0%
2025 August	\$ 59,924,808	\$ 65,909,790	\$ 59,924,808	\$ 875,088,791	89.9%
2025 September	\$ 71,544,130	\$ 81,582,756	\$ 71,544,130	\$ 803,544,661	82.5%
2025 October		\$ 67,988,950	\$ 69,192,113	\$ 734,352,548	75.4%
2025 November		\$ 68,989,244	\$ 70,210,108	\$ 664,142,440	68.2%
2025 December		\$ 89,686,813	\$ 91,273,951	\$ 572,868,489	58.8%
2026 January		\$ 63,752,245	\$ 64,880,433	\$ 507,988,056	52.2%
2026 February		\$ 66,567,860	\$ 67,745,875	\$ 440,242,181	45.2%
2026 March		\$ 87,398,507	\$ 88,945,150	\$ 351,297,030	36.1%
2026 April		\$ 66,710,947	\$ 67,891,494	\$ 283,405,536	29.1%
2026 May		\$ 66,998,974	\$ 68,184,618	\$ 215,220,919	22.1%
2026 June		\$ 70,652,581	\$ 71,902,881	\$ 143,318,038	14.7%
2026 July CF		\$ 38,807,025	\$ 39,493,772	\$ 103,824,266	10.7%
2026 August CF		\$ 4,458,812	\$ 4,537,717	\$ 99,286,549	10.2%
2026 Sept CF		\$ 1,907,513	\$ 1,941,270	\$ 97,345,280	10.0%
Total	\$ 170,272,311	\$ 876,471,692	\$ 876,471,692	\$ 97,345,280	